National

Confidential

Inquiry into Suicide

People with Mental

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and Homicide by

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Mental disorder and clinical care in people convicted of homicide: national clinical survey

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Abstract

Objectives To estimate the rate of mental disorder in those convicted of homicide and to examine the social and clinical characteristics of those with a history of contact with psychiatric services. **Design** National clinical survey.

Setting England and Wales. Subjects Eighteen month sample of people convicted of homicide.

Main outcome measures Offence related and clinical information collected from psychiatric court reports on people convicted of homicide. Detailed clinical data collected on those with a history of contact with psychiatric services.

Results 718 homicides were reported to the inquiry between April 1996 and November 1997. Of the 500 cases for whom psychiatric reports were retrieved, 220 (44%; 95% confidence interval 40% to 48%) had a lifetime history of mental disorder, while 71 (14%; 11% to 17%) had symptoms of mental illness at the time of the homicide. Of the total sample, 102 (14%; 12% to 17%) were confirmed to have been in contact with mental health services at some time, 58 (8%; 6% to 10%) in the year before the homicide. The commonest diagnosis was personality disorder (20 cases, 22%; 13% to 30%). Alcohol and drug misuse were also common. Only 15 subjects (18%; 10% to 26%) were receiving intensive community care, and 60 (63%; 53% to 73%) were out of contact at the time of the homicide

Conclusions There are substantial rates of mental disorder in people convicted of homicide. Most do not have severe mental illness or a history of contact with mental health services. Inquiry findings suggest that preventing loss of contact with services and improving the clinical management of patients with both mental illness and substance misuse may reduce risk, but clinical trials are needed to examine the effectiveness of such interventions.

Introduction

Recent public criticism of the community care of those with serious mental illness has been voiced on the basis of the reporting of certain high profile cases.^{1–3} However, reviews of the prevalence of mental illness in perpetrators of homicide^{4 5} have shown the difficulty of drawing conclusions about the relation between mental disorder and homicide, because of different definitions of mental disorder and because findings are rarely related to homicides in the general population.⁶ Similarly, little is known about the clinical care provided to those perpetrators in contact with psychiatric services before the homicide. Several policy initiatives have tried to improve the planning and coordination of community care. These include the

care programme approach, which allocates patients with mental illness to different degrees of care according to their needs, those with highest priority having a key worker and receiving regular multidisciplinary review,⁷ and the supervision register, a national record of patients at highest risk of suicide or causing harm to others.⁸ In 1994 independent inquiries became mandatory after homicides by those in recent contact with mental health services.^{9 10} The value of these inquiries has been questioned,¹¹ particularly regarding whether general lessons about service provision can be learnt and whether they inflame the so called culture of blame.¹²

The national confidential inquiry into suicide and homicide by people with mental illness was established in 1992 and has been based at the University of Manchester since 1996. The homicide inquiry has two broad aims: firstly, to establish the frequency and contributory role of mental illness in a complete national sample of homicides; and, secondly, to examine aggregate data on those in contact with mental health services to inform clinical practice and policy. The specific objectives of data collection are:

• To establish in those convicted of homicide the lifetime rate of mental disorder according to psychiatric court reports, the rate of mental illness at the time of the offence as suggested by symptoms recorded in psychiatric court reports, and the rate of contact with mental health services

• To establish social, clinical, and forensic differences between those with mental illness at the time of the offence and those without, and specifically to compare their histories of violence and substance misuse and their relationship to their victims

• To examine the social and clinical characteristics of those with a history of contact with psychiatric services

• To estimate the frequency of previous violence

• To estimate the proportion of patients convicted of homicide who had been given the highest priority under the care programme approach

• To estimate the frequency of key problems in service provision, including non-compliance with treatment and loss of contact with services

• To obtain the views of the mental health teams on how each homicide might have been prevented

This paper is the basis of a report to be published by the Department of Health.¹³ The report also includes findings on suicide, which are reported in the accompanying paper.¹⁴

Subjects and methods

Data collection on homicides had three stages: the collection of a comprehensive national sample of people convicted of homicide, irrespective of mental health history; identification of people in the sample who had BMJ: first published as 10.1136/bmj.318.7193.1240 on 8 May 1999. Downloaded from http://www.bmj.com/ on 27 April 2024 by guest. Protected by copyright

Table 1 Rates of mental disorder in people convicted of homicide

| Source | No of people convicted of homicide | % of all homicides; 95% Cl (n=718) | % of homicides with psychiatric report (n=500) |
|----------------------------|---|---|--|
| Homicide index | 69 | 10 (7 to 12) | |
| Homicide index | 46 | 6 (5 to 8) | |
| Psychiatric reports | 220 | 31 (27 to 34) | 44 (40 to 48) |
| Psychiatric reports | 30 | 4 (3 to 6) | 6 (4 to 8) |
| Psychiatric reports | 71 | 10 (8 to 12) | 14 (11 to 17) |
| | | | |
| Mental health case records | 102 | 14 (12 to 17) | |
| Mental health case records | 58 | 8 (6 to 10) | |
| | Homicide index Homicide index Psychiatric reports Psychiatric reports Psychiatric reports Mental health case records | convicted of homicide Homicide index 69 Homicide index 46 Psychiatric reports 220 Psychiatric reports 30 Psychiatric reports 71 Mental health case records 102 | Sourceconvicted of homicide% of all homicides; 95% CI (n=718)Homicide index6910 (7 to 12)Homicide index466 (5 to 8)Psychiatric reports22031 (27 to 34)Psychiatric reports304 (3 to 6)Psychiatric reports7110 (8 to 12)Mental health case records10214 (12 to 17) |

been in contact with mental health services; and the collection of clinical data on these people.

Comprehensive national sample-Information on all those convicted of homicide was forwarded regularly to the inquiry from the homicide index at the Home Office. This included demographic details of perpetrator and victim, method and circumstances of the killing, court of trial, and outcome of the trial and disposal. We acquired the psychiatric reports prepared for the Crown (and defence if present in files) from the court of trial and a list of previous convictions from the police. We supplemented our sample of psychiatric reports from records held by other agencies concerned with the trial, sentencing, and psychiatric assessment or health care of offenders-namely, the Crown Prosecution Service, the life sentences section and mental health unit at the Home Office, prison healthcare services, and individual forensic psychiatrists. We obtained demographic details, history of drug and alcohol misuse, previous contact with psychiatric services, psychiatric diagnosis, and mental state abnormalities at the time of the offence from the psychiatric reports.

Identification of mental health service contact-Two methods were used to determine whether the perpetrator had ever been in contact with mental health services. Firstly, when this was referred to in the psychiatric report, the hospital concerned was contacted and the responsible psychiatrist was identified. Secondly, for each perpetrator, identifying details were submitted to all hospitals providing mental health care to residents of his or her health district. The person became an inquiry case if there had been contact with psychiatric services at any time. An assessment of the accuracy of hospital checks showed that 97% of patients in contact with services in the previous year were detected.¹⁴ Individual reporting arrangements were agreed with national, regional, and private hospital units.

Collection of clinical data—For each inquiry case the responsible psychiatrist was sent a questionnaire and asked to complete it in conjunction with members of the mental health team. The questionnaire consisted of sections covering demographic details, clinical history, details of the care of inpatients who commit homicide, details of the care of community patients who commit homicide, details of final contact with services, and respondents' views on prevention. The clinical history section included questions on previous violence.

Statistical analysis—The main estimates, such as rates of mental disorder and key social and clinical characteristics, are presented as proportions with 95% confidence intervals. Percentages were based on valid cases—that is, those for whom an item of information was known. Comparisons of subsamples were carried out by χ^2 tests, with significance generally set at $P\!=\!0.01.$

Results

All homicides—From April 1996 to November 1997 we were notified of 718 homicide convictions from the homicide index. Six hundred and forty four (90%) were male. The median age was 27 years (range 10-77 years). Five hundred and thirty four (74%) victims were men. Two hundred and twenty one (35%) perpetrators killed family members and 165 (26%) killed a stranger. The commonest method of killing was stabbing (277 cases, 39%). Sixty nine (10%) were found guilty of manslaughter on the grounds of diminished responsibility and 46 (6%) were sent to psychiatric hospital. We obtained details of previous convictions in 696 (97%)

 Table 2
 Social and clinical characteristics of people with psychiatric reports who committed homicide, according to presence of mental disorder at time of homicide.

 Values are proportions (percentages) of subjects unless stated otherwise

| | Mental disorder (n=71) | No mental disorder (n=429) | P value |
|--|---------------------------|-------------------------------|---------|
| Social and demographic variables | | | |
| Median age (range) (years) | 34 (19-77) | 27 (13-67) | 0.000 |
| Not currently married | 40/70 (57) | 255/400 (64) | 0.290 |
| Unemployed | 36/71 (51) | 222/394 (57) | 0.430 |
| Living alone | 10/68 (15) | 52/337 (15) | 0.910 |
| Homeless or no fixed abode | 0/69 | 15/352 (4) | 0.080 |
| Clinical variables | | | |
| History of alcohol misuse | 25/68 (37) | 155/391 (40) | 0.650 |
| Alcohol thought to have contributed to the offence | 21/69 (30) | 189/343 (55) | 0.000 |
| History of drug misuse | 15/68 (22) | 144/388 (37) | 0.016 |
| Drugs thought to have contributed to the offence | 5/69 (7) | 69/351 (20) | 0.013 |
| Service contact | | | |
| Contact with psychiatric services: | | | |
| Any contact (lifetime) | 21/71 (30) | 62/429 (14) | 0.002 |
| Contact in last year | 14/71 (20) | 33/429 (8) | 0.211 |
| Offence variables | | | |
| Median age of victim (range) (years) | 39 (0-87) | 34 (0-89) | 0.352 |
| Male victim | 30/71 (42) | 328/429 (76) | 0.000 |
| Victim was stranger | 5/68 (7) | 94/377 (25) | 0.001 |
| Sharp instrument used | 33/71 (46) | 174/424 (41) | 0.390 |
| Final outcome: | | | |
| Murder | 6/71 (8) | 249/429 (58) | 0.000 |
| Manslaughter: | | | |
| Diminished responsibility | 44/71 (62) | 25/429 (6) | 0.000 |
| Other, including provocation and self defence | 18/71 (25) | 152/429 (35) | 0.000 |
| Infanticide | 3/71 (4) | 2/429 (1) | 0.000 |
| Disposal: | | | |
| Prison | 32/71 (45) | 410/429 (96) | 0.000 |
| Hospital order with or without restriction | 34/71 (48) | 11/429 (3) | 0.000 |
| Other | 5/71 (7) | 8/429 (2) | 0.000 |

 Table 3
 Social and clinical data on people convicted of homicide who had been in contact with mental health services at any time and in the 12 months before the homicide. Values are proportions (percentages; 95% confidence intervals) of people unless stated otherwise

| | Contact at any time (n=95) | Contact within 12 months (n=54) |
|---|-------------------------------|---------------------------------|
| Social and demographic variables | | |
| Median age (range) (years) | 30 (14-58) | 30 (14-53) |
| Male sex | 76/95 (80; 72 to 88) | 43/54 (80; 69 to 90) |
| Member of ethnic minority group | 6/94 (6; 1 to 11) | 3/54 (6; 0 to 12) |
| Not currently married | 62/82 (76; 66 to 85) | 41/52 (79; 68 to 90) |
| Unemployed | 53/78 (68; 58 to 78) | 35/53 (66; 53 to 79) |
| Living alone | 32/72 (44; 33 to 56) | 20/49 (41; 27 to 55) |
| Clinical variables | | |
| Primary diagnosis: | | |
| Schizophrenia and other delusional disorder | 15/91 (16; 9 to 24) | 12/52 (23; 12 to 35) |
| Affective disorder (bipolar and depression) | 10/91 (11; 5 to 17) | 4/52 (8; 0 to 15) |
| Neurotic disorder | 5/91 (5; 1 to 10) | 2/52 (4; 0 to 9) |
| Alcohol dependence | 14/91 (15; 8 to 23) | 7/52 (13; 4 to 23) |
| Drug dependence | 12/91 (13; 6 to 20) | 9/52 (17; 7 to 28) |
| Personality disorder | 20/91 (22; 13 to 30) | 10/52 (19; 9 to 30) |
| Other | 15/91 (16; 9 to 24) | 8/52 (15; 6 to 25) |
| Any secondary diagnosis: | 50/91 (55; 45 to 65) | 29/52 (56; 42 to 69) |
| Affective disorder (bipolar and depression) | 6/91 (7; 1 to 12) | 4/52 (8; 0 to 15) |
| Neurotic disorder | 5/91 (5; 1 to 10) | 2/52 (4; 0 to 9) |
| Alcohol dependence | 14/91 (15; 8 to 23) | 7/52 (13; 4 to 23) |
| Drug dependence | 13/91 (14; 7 to 21) | 6/52 (12; 3 to 20) |
| Personality disorder | 21/91 (23; 14 to 32) | 17/52 (33; 20 to 45) |
| Other | 4/91 (4; 0 to 9) | 1/52 (2; 0 to 6) |
| Duration of history <12 months | 9/89 (10; 4 to 16) | 9/50 (18; 7 to 29) |
| More than 5 previous admissions | 10/92 (11; 5 to 17) | 7/52 (13; 4 to 23) |
| History of self harm | 47/89 (53; 42 to 63) | 31/51 (61; 47 to 74) |
| History of alcohol misuse | 62/89 (70; 60 to 79) | 38/51 (75; 63 to 86) |
| History of drug misuse | 55/85 (65; 55 to 75) | 33/49 (67; 54 to 80) |
| Service contact | | |
| Symptoms at last contact with services | 43/93 (46; 36 to 56) | 21/52 (40; 27 to 54) |
| Estimate of risk at final contact was low (or none) | 68/77 (88; 81 to 95) | 45/48 (94; 87 to 100) |
| Homicide thought to be preventable | 8/65 (12; 4 to 20) | 5/45 (11; 2 to 20) |

cases. Of these, 258 (37%) had a history of violence against the person. We obtained psychiatric reports in 500 (70%) cases. Reports were more likely to be obtained when the perpetrator was found guilty of manslaughter on the grounds of diminished responsibility (69 cases (14%) with reports, none without reports) and committed to hospital (45 cases (9%) with reports, 1 case (0.5%) without report).

Rates of mental disorder—Table 1 shows different estimates of the rate of mental disorder in those convicted of homicide.

Homicides and lifetime history of mental disorder—In 220 cases (44%; 95% confidence interval 40% to 48%) a diagnosis of mental disorder was specified in psychiatric court reports on the basis of lifetime histories. The commonest diagnoses were affective disorders (53 cases, 11%; 8% to 13%) and personality disorder (47 cases, 9%; 7% to 12%). Thirty (6%; 4% to 8%) had a diagnosis of schizophrenia. Only 40 (18%; 13% to 23%) people with a lifetime history of mental disorder were in contact with psychiatric services in the year before the offence.

Homicides by people with mental illness at the time of the offence—Seventy one perpetrators (14%; 11% to 17%) were noted in the psychiatric reports to have had symptoms of mental illness at the time of the homicide. These were most commonly symptoms of depression (48 cases), while 27 had delusions or hallucinations, or both,

indicating psychotic illness. Table 2 shows the characteristics of the mentally ill group in comparison with those without symptoms. Those who were mentally ill had a lower rate of drug misuse, alcohol and drugs were less likely to have played a part in the offence, and they had a significantly lower rate of previous convictions for violence against the person (17% v 41%, χ_{\perp}^2 =15.90, P<0.001). Their victims were more likely to be a family member or a spouse or partner and less likely to be a stranger. Only 14 (20%; 10% to 29%) had been in contact with mental health services in the previous year.

Inquiry cases—Of the total sample, 102 perpetrators (14%; 12% to 17%) were known to have been in contact with mental health services at any time, 58 (8%; 6% to 10%) in the 12 months before the offence. We received completed questionnaires in 95 cases, a response rate of 93%; the findings refer to these cases. Table 3 shows the social and clinical characteristics of the inquiry cases, including separately those whose contact with services occurred within 12 months of the offence. As with homicides in the general population, most perpetrators were male, single, and unemployed. The commonest diagnoses were personality disorder and schizophrenia. Alcohol or drug misuse, or both, were present in most cases.

History of violence—Forty two inquiry cases had previous convictions for violence. Twenty two of these had a history of violence documented in the case notes. A further eight inquiry cases had no previous convictions for violence, but a history of violence was documented in the case notes. In total, therefore, 50 patients (53%; 43% to 63%) had a documented history of violence.

Clinical care-Only 15 (18%; 10% to 26%) patients had been given highest priority under the care programme approach, including 12 patients (22%; 11% to 33%) who had been in contact in the previous year and 9 of the 15 patients with a diagnosis of schizophrenia (60%; 35% to 85%). Two patients were on the supervision register. Most patients were receiving some form of drug treatment, but 18 of those in contact in the year before the homicide (44% of those in whom compliance was known to staff; 29% to 59%) were said not to be fully compliant with their drug treatment plan. Sixty (71%; 61% to 80%) patients were out of contact with services at the time of the homicide. In 40 (67%; 55% to 79%) this followed self discharge or discharge as a result of patient actions; in 12 (30%; 6% to 20%) of these cases no further action was taken by services after loss of contact.

Final contact with services—The last contact with services occurred less than 13 weeks before the homicide in 31 (33%; 23% to 42%) cases and during the week before the homicide in 12 (13%; 6% to 20%). Immediate risk was thought to be low or absent in 68 (88% of those for whom risk estimation was known; 81% to 95%).

Prevention—Mental health teams regarded the homicides as preventable in only 8 cases (12%; 4% to 20%), although 40 (42%; 32% to 52%) specified measures that could have reduced the risk, particularly better compliance with treatment (24 cases, 25%; 17% to 34%).

Discussion

Rates of mental disorder

The rate of mental disorder in perpetrators of homicide cannot be measured directly, and our findings present different ways of estimating this based on lifetime history, symptoms at offence, court disposal, or contact with mental health services (table 1). These estimates are higher than quoted figures for mental disorder in the general population,15 although directly comparable figures are not available, and each estimate is open to criticism. For example, the rate of 14% with mental illness at the time of the offence is likely to be an overestimate because this is the rate in those for whom psychiatric reports were available to the study. However, even if none of the unobtainable reports included evidence of mental disorder, the overall rate would still seem high at 10%. In addition, the authors of psychiatric reports may overdiagnose depression to effect a more lenient outcome in court. For this reason we required clear evidence of persistent depressive illness and did not accept a diagnosis of depression if this appeared only in a report prepared for the defence. Similarly, the rate of 14% who had had previous contact with services is likely to exclude contacts that occurred many years ago or in services at a distance from where the perpetrator was living at the time of the offence. The rate of verdicts of diminished responsibility reflects the processes of the criminal justice system rather than the true rate of mental disorder, particularly when perpetrators have a personality disorder.16

However, three conclusions can be drawn. Firstly, there is a substantial rate of mental disorder in people convicted of homicide, according to psychiatric court reports. Secondly, most disorders are not of serious mental illness, if this is broadly defined as patients with schizophrenia or depression of a severity that leads to contact with specialist services. Thirdly, most people with mental disorder who are convicted of homicide have not been in contact with mental health services. Among the people who had been in contact with psychiatric services the commonest diagnosis was personality disorder. The issue of whether people with personality disorder should be treated in hospital or imprisoned has recently been highlighted,¹⁷⁻²⁰ and there is a need for guidelines about what mental health services can expect to achieve with this group of patients. Similarly, alcohol and drug misuse were common in our sample and any public health strategy for preventing homicide would have to focus on these at least as much as on mental illness.

Methodological issues

The national confidential inquiry is in part a survey of clinical care, and important limitations of its methods must be emphasised. Firstly, the absence of a control group means that it cannot draw aetiological conclusions. Secondly, the clinicians providing information may be biased by awareness of outcome. Thirdly, the questionnaires have not been formally tested for reliability and validity. Nevertheless, it is clearly a matter of concern that only a small proportion of patients who committed homicide were given priority care under the care programme approach and that many were out of contact with services at the time of the homicide. This was true of the whole sample but also of those with severe mental illness. There is evidence that contact with patients is more effectively maintained by intensive community support (assertive outreach),²¹ although whether this

Key messages

- People convicted of homicide have substantial rates of mental disorder
- Most do not have severe mental illness or a history of contact with mental health services
- Mental health services need to prevent loss of contact with patients
- The clinical management of patients with both mental illness and substance misuse needs to be improved

leads to a lowering of the risk of serious violence has not been assessed. Similarly, the high rates of drug and alcohol misuse in this sample imply the need for services that are able to treat both mental illness and substance misuse,²² although it is not known whether such services would be able to reduce the risk of violence.

Prevention of homicide

These findings suggest several ways of reducing risk in clinical practice for which further evidence of effectiveness is now needed and are the basis of recommendations for mental health services to be published in a Department of Health report.¹³ They also help to clarify the relation between community care and homicide. Our data correspond to around 40 homicides per year in people who have been in contact with mental health services in the previous 12 months. This is a small proportion of the total number of homicides annually and a fraction of the number of psychiatric patients, but it is not insignificant, and improving the safety of mental health services should remain a priority. However, only a few of these cases have severe mental illness, and the limitation of what treatment by mental health services alone can achieve in preventing homicides should be recognised.

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Effect of screening on cervical cancer mortality in England and Wales: analysis of trends with an age period cohort model

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The number of women dying from cervical cancer in 1997 was 7% lower than in 1996 and has fallen by over 25% since 1992.¹ Such rapid change must be at least partly due to cervical screening, although strong cohort effects have caused large fluctuations in cervical

(b) Cohort effect (a) Age effect 25 Mortality/100 000 Relative mortality 20 15 10 5 0.5 0 20 30 40 50 60 70 80 1900 1920 1940 1960 Age (years) Year of birth (d) Age 40-54 (c) Age 20-39 1.2 1.2 Relative mortality Relative mortality 0.8 0.8 0.6 0.6 0.4 0.4 (e) Age 55-69 (f) Age >70 1.2 12 Relative mortality Relative mortality 0.8 0.8 06 0.6 0.4 0.4 1970 1950 1960 1970 1980 1990 1950 1960 1980 1990 Year of death Year of death

Effect of age (a) and year of birth (b) on mortality from cervical cancer and trends in mortality after age and cohort effects were adjusted for in four age groups (c-f)

mortality in the past.² We modelled mortality data, taking into account the effects of age and year of birth and looking for trends in time within four age groups to estimate the beneficial effects of cervical screening.

Subjects, methods, and results

We obtained mortality data, in 5 year age bands, from death registrations in England and Wales and calculated rates using mid-year population estimates. Mortality since 1993 was adjusted upwards by 4% because of changes in classification of cause of death.³

We modelled the data assuming that the age specific mortality is the product of a smoothly varying age effect, birth cohort effect, and age dependent period effects. Confidence intervals are approximate. Details of the statistical modelling are available from the authors on request.

The top of the figure shows the estimated underlying mortality for cervical cancer as a function of age (a) and the multiplicative effect of year of birth on the age specific rate (b). Compared with women born in 1922, the risk for those born in 1957 is increased 1.5 times (95% confidence interval 1.2 to 1.9). The increased risk in women born since 1935 coincides with changing sexual behaviour associated with the "swinging '60s" and the widespread use of oral contraceptives in the early 1970s.

The bottom of the figure (c-f) shows the trends in cervical cancer mortality after age and cohort effects were accounted for. No significant trends occurred in mortality before the mid-1980s, but mortality subsequently fell progressively (and significantly). The reduction in relative risk was greatest in the youngest age groups and least in those aged over 70 years.

If it is assumed that a model using only age and birth cohort effects would fit the data adequately if there had been no screening, then the estimated age and birth cohort effects can be used to predict what the